

# GOOD PRACTICE PRESENTATION

## UNIVERSAL HEALTH INSURANCE COVERAGE - AN VSS' EXPERIENCE

*Brunei, 12 October 2011*



*Vietnam Social Security*

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# Vietnam overview

## *Demographics (2009)*

- Area: 331,698 km<sup>2</sup>
- **Population: 86.0 million**
- Pop. Density (pers./km<sup>2</sup>): 260
- Adult Literacy Rate (%): 93.5%
  
- **GDP per capita: 1064 US\$**

## *Health indicators (2009)*

- **Life expectancy: 72**
- IMR: 16/1000
- CMR : 25/1000
- MMR (per 100,000 live births): 69

## *Health financing reform*

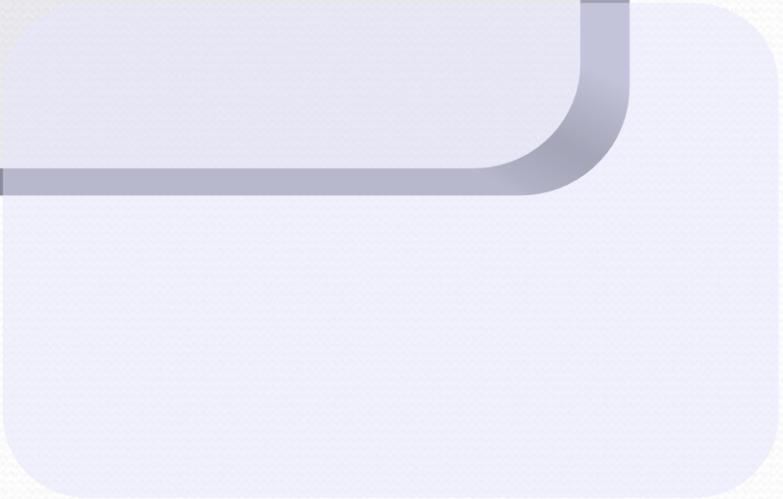
- Transition from tax-based financing to HI in the 90s

## *Health financing indicators (NHA, 2009)*

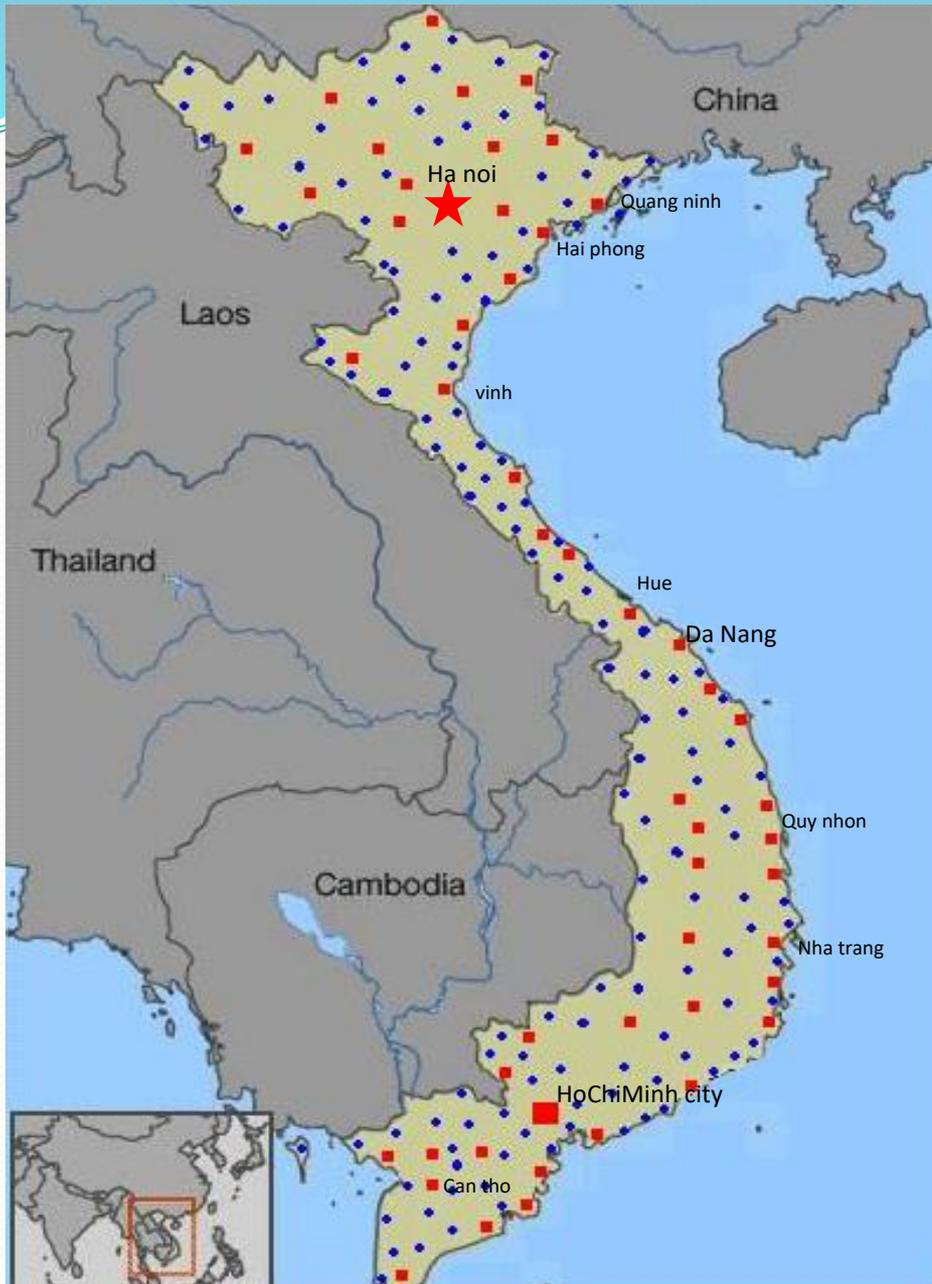
- **THE/capita at : 80 US\$**
- THE as % of GDP: 7.2%
- GGHE as % of THE: 38.7%
- PvtHE as % of THE: 61.3%
- **Out of pocket expenditure as % of THE: 56.6%**



# **Universal health insurance coverage**



# Map of VSS system



**Vietnam Social Security's  
Headquarters**



**Provincial Social Security  
Offices**



**District Social Security  
Offices**

# Health Insurance Policy in Vietnam

1992

- The Government issued Decree 299 on Health Insurance. VHI was formed under the Ministry of Health

1998

- The Government issued Decree 58 on Health Insurance. VHI was under a centralized management system from the Central to provincial levels and under the MoH

2002

- VHI system was merged into Vietnam Social Security – an Governmental Agency

2008

- Health Insurance Law was issued and came into effect from 1 July 2009

# Compulsory Coverage Timeline

## Additional Social Protection Groups

Civil Servants ;  
GOE workers;  
Workers in medium and large private enterprises;  
Pensioners;  
Some social protection groups;

Non poor households

The near poor  
Children under 6

Schoolchildren,  
students

All salaried workers  
The Poor, ethnic minorities

The rest population

1992

1998

2005

2009

2010

2012

2014

# Policy decisions

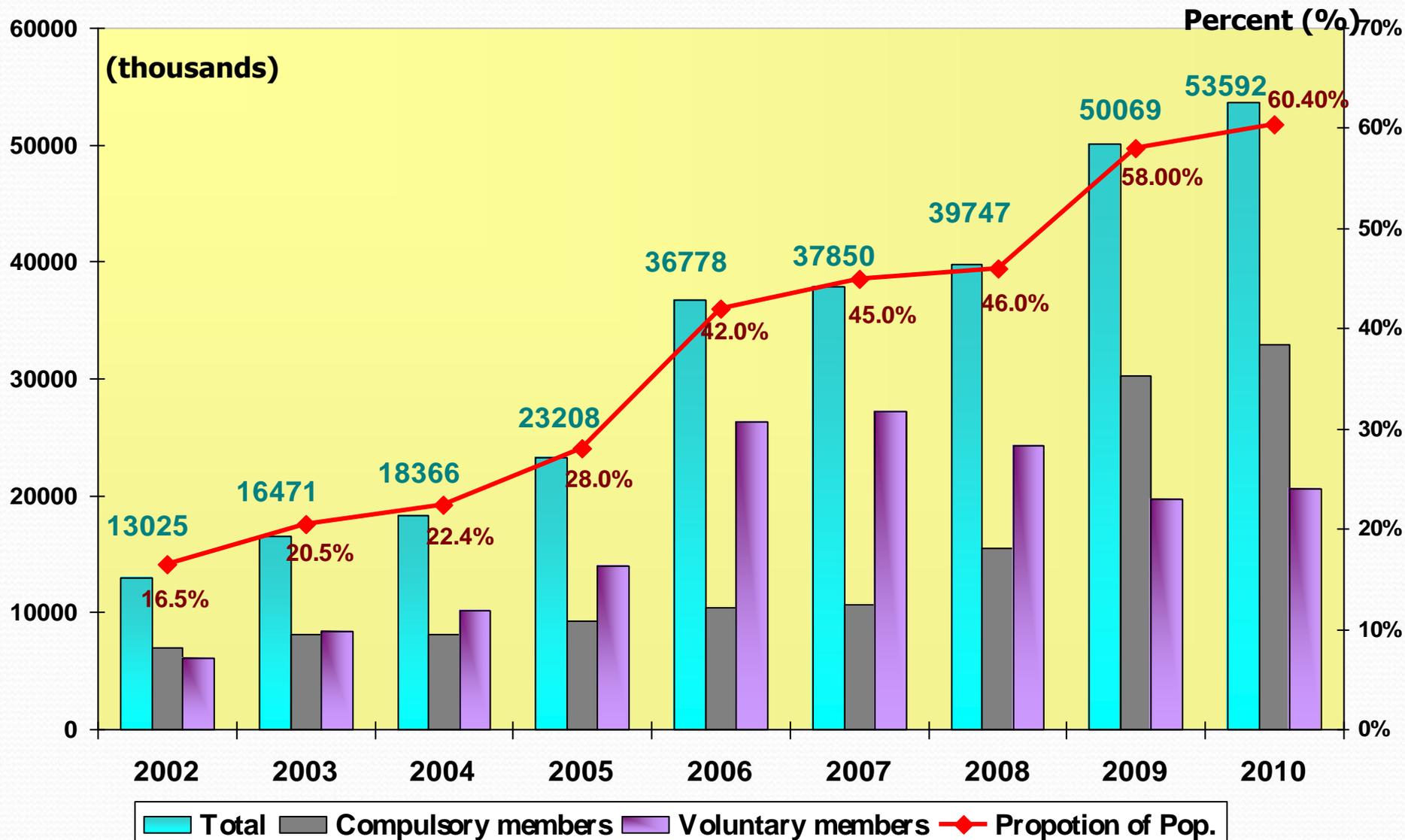
Membership grouping	Contribution
Civil servants	Employers & employees
Wage Workers	Employers & employees
Pensioners	Social Security Fund
Social Protection groups	Stage Budget
The poor and ethnic minority	Stage Budget
The near poor	Subsidy (50%)
Children under 6 years	Stage Budget
Schoolchildren and Students	Subsidy (30%)
Non poor households Voluntary scheme (to be compulsory after 2011)	non-subsidized

# Policy decisions

## *Benefits package and service delivery system*

- Benefit package (including outpatient and inpatient care) and service delivery is the same for the informal sector as for other sectors;
- Difference copayment for different groups, but not related to formal of informal membership. Ordinary copayment is 20% of health care cost, while pensioners, the poor and ethnic minority copay 5%.
- Children under 6 and special merit people have no copay.

# Health Insurance Membership



# Coverage in 2010

Major Population groups	Coverage in million	Coverage as % of total
Civil Servants	3.14	100%
Wage Workers	6.36	53%
Pensioners	0.92	100%
Social Protection Groups	3.94	97%
The poor and Ethnic Minority	13.51	100%
The Near Poor	0.69	11%
Children under 6 years	8.18	81%
Schoolchildren and Students	9.80	71%
Non Poor Households	3.92	33%

# Policy decisions for informal sector coverage (1)

- *Pro poor policy*: covering the poor and vulnerable informal groups highest priority.
- *Revenue generation*: full government subsidy for the poor, ethnic minority, under 6 years olds + merit people; *at least 50%* subsidy for the near poor, 1/3 subsidy for others;
- Compulsory scheme currently being applied to all informal sector groups, with plan to cover last groups in 2014.

# Policy decisions for informal sector coverage (2)

## *Institutional arrangements*

- Informal sector being included to the national single health insurance programme;
- Contribution of all formal and informal subgroup members from all provinces are pooled into single national health insurance fund

# Operationalizing coverage to the informal sector (1)

*Awareness, targeting, enrollment and collections*

- Commune organizations, labor and social agency are key players in identification of the poor, the near poor, ethnic minority group, children under 6, non-poor households;
- National economic household survey conducted annually to provide data for initial list of the poor and near poor;
- Voting for the poor/near poor by commune members; revision of the list;
- Schoolchildren and students: important role of schools.
- Health Insurance agencies are responsible for contribution collection (2x or once a year collection).

# Operationalizing coverage to the informal sector (2)

## *Service delivery system*

- Focus on improvement of district and commune health facilities (improvement of infrastructure, capacity building of health care staff) to provide better health service at commune level;
- 11, 000 communes with commune health stations, 60% occupied by doctor, 5-6 staffs;
- Provision of health care under contracts with health insurance at commune health stations;
- Capitation payment.

# Success and challenges

## **Success:**

- Single scheme, single fund for all population groups to maximize cross-subsidy;
- Equity in benefits and service delivery;
- Protection for the most vulnerable population
- 100% coverage of the poor and ethnic minority groups (14 millions)
- High coverage of children under 6 years (8 millions) ;

## **Challenge:**

- Coverage of the near poor and non poor household: low compliance with adverse selection;
- High administration cost of contributory scheme

# Experience on Universal HI Coverage

- **Developing policy:**
  - Good legal framework (HI Law)
  - Potential HI groups should be covered by compulsory HI (pupils and students).
  - HI premium should be suitable for each group and each economic development period.
  - Reasonable roadmap for Universal HI Coverage.

## Experience (cont)

- **Commitment of the Government:**
  - Direct closely the implementations of Ministries/agencies.
  - Financial commitment from State Budget for:
    - Purchasing HI cards for people who are unable to pay the premium (the poor, children under 6, protection group).
    - Partly subsidizing HI premium for some special groups (pupil and student, near poor household).

## Next steps

- Strategy: more involvement of local authorities in advocating people for enrollment;
- Study alternatives in covering the informal sector.
- For the whole health insurance system: revising benefit package based on cost-effectiveness evidence; revising provider payment methods.
- Improving the quality of HR;
- Applying IT in managing HI system.

**Thank you !**

